



# Fiscal Year 2027 Proposed Budget

County Administrator's Proposed Budget

February 24, 2026



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# Strategic Plan



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# Strategic Plan

## Why We Are Here.

To deliver transparent, responsible, and high-quality public services that ensure safety, support sustainable growth, and enhance the quality of life for all who live, work, and visit here and call Shenandoah County home.



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# Strategic Plan

## What We Want To Be.

A safe, healthy, vibrant community that preserves its rural heritage, protects natural resources, embraces its history, supports agriculture, and promotes responsible growth near our towns—through transparent, fiscally responsible government, strong services, reliable infrastructure, quality education, and a thriving local economy.



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# Strategic Plan

## What We Value.

**Excellence**

**Integrity**

**Accountability**

**Transparency**

**Stewardship**

**Collaboration**



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# FY 2027 Proposed Budget

## FY 2027 Proposed General Fund Revenues



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# FY 2027 Proposed Budget – *General Fund Revenues*

## General Fund Revenue Highlights:

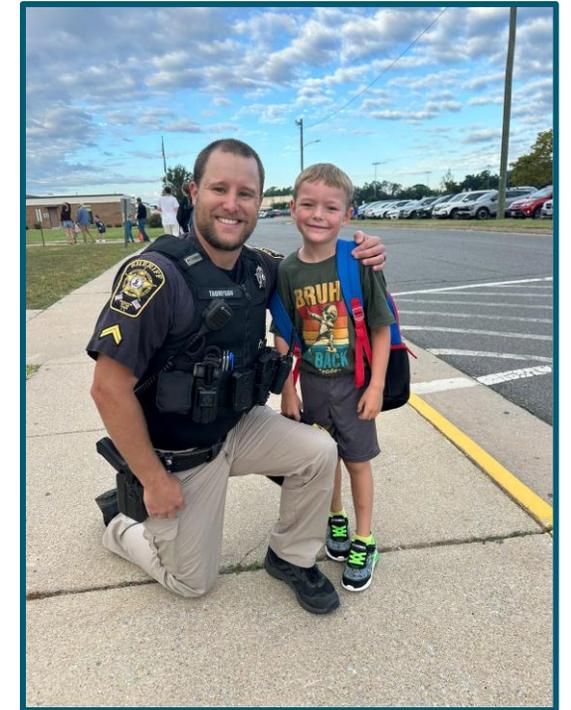
- Overall Revenue from Local Sources
  - Estimated increase of \$2.2 million or 2.6%
- General Property Tax Revenue
  - Budgeted \$68.6 million
    - Estimated \$1.5 million increase
- Cigarette Tax
  - Estimated \$155,000 (*Reserved for Public Safety capital*)
    - Collected \$95,000 in Fiscal Year 2025 (*half-year*)
- Meals Tax
  - Budgeted \$600,000 (*Reserved for Public Safety capital*)
    - Tax is currently being implemented so no actual data available



# FY 2027 Proposed Budget – *General Fund Revenues*

## General Fund Revenue Highlights:

- Revenue from the Commonwealth
  - Budgeted \$9.2 million
    - Estimated \$585,000 increase
      - Increase from Compensation Board for Constitutional Offices
      - Additional state grant program funds, including the Wireless E-911 Grant, DCJS SRO Grant, and DCJS Community Liaison Grant



# FY 2027 Proposed Budget – *General Fund Revenues*

## General Fund Revenue Highlights:

- Revenue from the Federal Government
  - Budgeted \$1.5 million
    - Estimated \$1.2 million increase
      - Attributable primarily to the FEMA SAFER grant award
      - Represents 75% of personnel costs for the addition of 27 firefighter positions



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# FY 2027 Proposed Budget

## Proposed Capital Items



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# FY 2027 Proposed Budget – *Capital Projects*

		FUNDING SOURCE		
CAPITAL PROJECT TYPE	TOTAL BUDGET	Debt-Funded	Unassigned Fund Balance	Other Funding Sources
<b>COUNTY:</b>				
Minor Capital – <i>Appendix A</i>	\$1,636,263	--	\$763,218	\$873,045
Fleet + Other Operating Capital – <i>Appendix B</i>	\$7,814,682	\$3,084,682	\$4,555,000	\$175,000
Major Capital Improvement Projects for County *	\$4,500,000	\$4,500,000	--	--
<b>SCHOOL DIVISION:</b>				
Operating Capital	\$5,000,000	\$5,000,000	--	--
Major Capital Improvement Projects	<i>To Be Prioritized</i>	--	--	--
<b>Total Capital Improvement Projects</b>	<b>\$18,950,945</b>	<b>\$12,584,682</b>	<b>\$5,318,218</b>	<b>\$1,048,045</b>

*\* Other major capital improvement projects to be discussed and prioritized through budget work sessions.*



# FY 2027 Proposed Budget

## Employee Recruitment + Retention Efforts



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# FY 2027 Proposed Budget - Personnel

## Employee Recruitment + Retention Efforts:

Proposed Employee Recruitment + Retention Efforts	
Proposed Pay Increases (3.0% COLA)	\$721,833
Other Pay Increases (Position Regrades + Certification Pay + ALS Credentials Pay + Minimum Wage Increase)	\$129,835
Health Insurance Rate Increase (Estimated +22% – Proposals from Carriers Currently Under Review)	\$1,009,523
<b>Total Proposed Employee Recruitment + Retention Efforts</b>	<b>\$1,861,191</b>



# FY 2027 Proposed Budget - Personnel

## Employee Recruitment + Retention Efforts:

Comparator Peers <i>Proposed Pay Increases</i>	
Clarke County	5.0%
Frederick County	3.0%
Rappahannock County	3.0%
Rockingham County	3.0%
Shenandoah County – <i>As Proposed</i>	3.0%
Warren County	3.0%
Virginia Compensation Board – Budget Proposal: <ul style="list-style-type: none"> <li>• <i>Proposed Pay Increase (Constitutional Officers + State-Funded Employees)</i></li> <li>• <i>One-Time Bonus of 2.0% effective June 2026</i></li> </ul>	2.0%
Social Security Administration (SSA) COLA for 2026	2.8%





# FY 2027 Proposed Budget

Proposed New Personnel and  
Newly Locally-Funded Personnel



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# FY 2027 Proposed Budget - Personnel

## Proposed New and Newly Locally-Funded Personnel:

Full-Time Position	Department
Communications Manager	Administration   Communications
Accreditation Manager *	Sheriff – Law Enforcement
<i>Salaries + Benefits</i> \$210,975	

*\* Previously grant-funded by Federal Government*

Part-Time Position	Department
Data Support Analyst ( <i>Temporary</i> ) **	Commissioner of Revenue
<i>Salaries</i> \$24,630	

*\*\* To be offset by vacancy savings related to a retirement*

# FY 2027 Proposed Budget - Personnel

## Proposed New and Newly Locally-Funded Personnel:

Full-Time Position	Department
27 Firefighter   EMTs	Fire & Rescue
<i>Salaries + Benefits (25% Local Match) \$457,467</i>	

Positions are funded by FEMA's SAFER Grant for the first two years at 75% with a 25% local match. The third year is funded by the SAFER Grant at 65% with a 35% local match. The fourth year will be 100% locally funded.





# FY 2027 Proposed Budget

## Other Key Drivers



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# FY 2027 Proposed Budget

## Increase in Debt Service for Operating Capital:

### Increase in Debt Service for Operating Capital

FY 2026 Debt Issuance of \$5 million ( <i>no corresponding revenue</i> )	+\$839,895 (1.39 cents)
FY 2027 Debt Issuance of \$8 million ( <i>interest only payment</i> )*	<u>+\$300,000</u> (0.49 cents)
<b>Total FY 2027 Proposed Increase for Debt Service:</b>	<b>+\$1,139,895 (1.88 cents)</b>

\* *First full principal and interest payment is due in FY 2028 for \$8 million borrowing.*



# FY 2027 Proposed Budget

## Health and Human Services:

### Net Increase in Health and Human Services

Increase to Department of Social Services	+\$289,054
Decrease to Health Department	- <u>\$125,527</u>
<b>Total FY 2027 Net Proposed Increase:</b>	<b>+\$163,527</b>



# FY 2027 Proposed Budget

## Adult and Juvenile Corrections and Detention:

### Net Increase in Adult and Juvenile Corrections + Detention

Increase to RSW Regional Jail	+\$317,812
Decrease to NWRJDC	<u>- \$103,686</u>
<b>Total FY 2027 Net Proposed Increase:</b>	<b>+\$214,126</b>



# FY 2027 Proposed Budget

## Vacancy Savings for Public Safety Departments:

### Application of Vacancy Savings Budgeting Best Practices for Public Safety Departments

- Reduction in FY 2027 Salaries + Benefits:     -\$1,113,503



# FY 2027 Proposed Budget

## Reduction in Workers' Compensation Insurance Rates:

### Decrease in Workers' Compensation Costs

**Total FY 2027 Proposed Decrease: -\$50,000**



# FY 2027 Proposed Budget

## Inflationary Pressures:

### Overall Inflationary Pressures

- General Increases in Maintenance + Service Contracts
- + 10% Increase in Automobile Insurance
- + 3% Increase in Property Insurance





# FY 2027 Proposed Budget

## Shenandoah County Public Schools

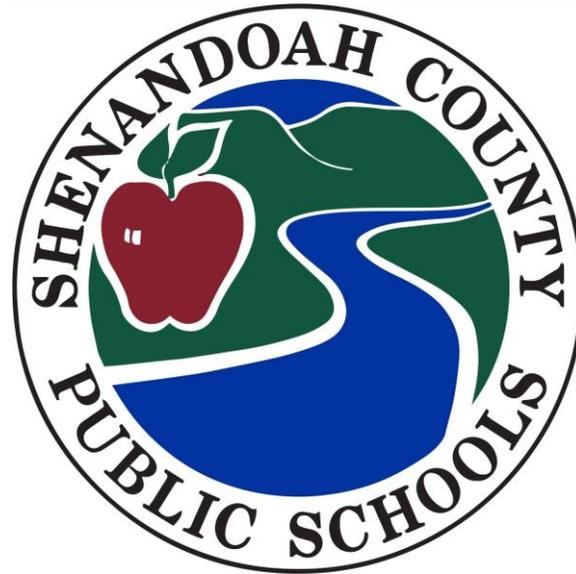


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# FY 2027 Proposed Budget - SCPS

## Shenandoah County Public Schools – Operating Request:

- FY 2027 Local Funding Request of \$35,831,110 (*excludes County IT*)
  - Increase of \$1.30 million



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# FY 2027 General Fund Proposed Budget Summary

General Fund	FY 2027 Proposed Budget
FY 2027 Proposed Revenues	\$119,125,079
FY 2027 Proposed Expenditures	\$122,271,035
Difference	\$(3,145,956)
<i>A Few Example Key Budget Drivers:</i>	
Operating Capital Debt Service (+1.88 cents)	\$1,139,895
Local Portion of SAFER Grant (+0.76 cents)	\$457,467
SCPS Proposed Increase (+2.17 cents)	\$1,300,000
<b>Total</b>	<b>\$2,897,362</b>



# FY 2027 Proposed Budget

## Sanitary Districts



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# FY 2027 Proposed Budget Highlights

## Sanitary District Proposed Budget

Sanitary District	FY 2026 Adopted Budget	FY 2027 Proposed Budget	\$ Increase (Decrease)	% Increase (Decrease)
Stoney Creek Sanitary District	\$2,681,089	\$2,594,361	\$(86,728)	-3.23%
Toms Brook-Maurertown Sanitary District	\$1,397,774	\$1,443,268	\$45,494	3.25%

### Revenues:

- Water and sewer rates proposed to be increased by 5.0%
  - Stoney Creek Sanitary District – Base increase from \$49.44 to \$51.92 for water and from \$64.66 to \$67.89 for sewer (*bi-monthly billing*)
  - Toms Brook-Maurertown Sanitary District – Base increase from \$31.70 to \$33.29 for water and from \$29.16 to \$30.61 for sewer (*monthly billing*)
- No proposed ad valorem tax increases
- Water and sewer connection fees proposed for increase
  - Both Districts – 0-<sup>3</sup>/<sub>4</sub>-inch service line for water from \$5,000 to \$7,500 and for sewer from \$7,500 to \$8,500

### Expenditures:

- Stoney Creek Sanitary District: No new position requests, basic inflationary increases, continued project to relocate customers' meters (multi-year), skid steer, and back-up generator
- Toms Brook-Maurertown Sanitary District: No new position requests, basic inflationary increases, back-up generator, and clarifier drive unit



# Upcoming Budget Work Sessions

Date/Time	Activity	Location
Tuesday, March 3 1:00 pm	General Discussion	Board Room
Tuesday, March 10 <i>Following 4:00 pm Board meeting</i>	General Discussion	Board Room
Monday, March 16 1:00 pm	Shenandoah County Public Schools   General Discussion	Board Room
Tuesday, March 17 1:00 pm	General Discussion & Establish Tax Rate for Budget Advertisement	Board Room